

## 1 STATE OF NEW HAMPSHIRE

## 2 PUBLIC UTILITIES COMMISSION

3 **March 21, 2017 - 10:05 a.m.**  
4 Concord, New Hampshire

6 APR '17 PM4:22

5 RE DE 16-383  
6 LIBERTY UTILITIES (GRANITE STATE  
7 ELECTRIC) CORP. d/b/a  
LIBERTY UTILITIES:  
Request for Change in Rates.8 **PRESENT:** Chairman Martin P. Honigberg, Presiding  
9 Commissioner Kathryn M. Bailey

10 Sandy Deno, Clerk

11 **APPEARANCES:** Reptg. Liberty Utilities (Granite  
12 State Electric) Corp. d/b/a  
Liberty Utilities:  
13 Michael J. Sheehan, Esq.14 Reptg. the City of Lebanon:  
Clifton Below15 Reptg. Residential Ratepayers:  
16 Donald M. Kreis, Esq., Consumer Adv.  
Pradip Chattopadhyay, Asst. Cons. Adv.  
17 James Brennan, Finance Director  
Brian Buckley, Esq.  
Office of Consumer Advocate18 Reptg. PUC Staff:  
19 Paul B. Dexter, Esq.  
Suzanne G. Amidon, Esq.  
20 Thomas C. Frantz, Dir./Electric Div.  
Leszek Stachow, Asst. Dir./Electric  
21 Amanda O. Noonan, Consumer Services...  
Jay Dudley, Electric Division  
22 Richard Chagnon, Electric Division

23 Court Reporter: Steven E. Patnaude, LCR No. 52

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CERTIFIED  
ORIGINAL TRANSCRIPT

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|                                       | <b>PRADIP K. CHATTOPADHYAY</b> |    |
|                                       | <b>JAY E. DUDLEY</b>           |    |
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\* \* \*

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| 9           | Liberty Utilities (Granite State Electric) Corp. d/b/a Liberty Utilities Distribution Service Rate Case (04-29-16)   | premarked |
| 10          | Technical Statements of Steven E. Mullen, Howard S. Gorman, Timothy S. Lyons, and Heather M. Tebbetts, including attachments thereto (11-21-16)  | premarked |
| 11          | Staff Direct Testimonies of R. Chagnon, L. Stachow, J. Cunningham, A. Noonan, A. Iqbal, J. Dudley, D. Mullinax, R. Woolridge, M. Cannata, and including attachments thereto (12-16-16) | premarked |
| 12          | OCA Direct Testimonies of S. Rubin, P. Chattopadhyay, J. Brennan, and including attachments thereto (12-16-16)   | premarked |
| 13          | Staff corrected testimony of Michael D. Cannata and complete Table of Contents for Jay E. Dudley   | premarked |
| 14          | OCA corrected testimony page of James Brennan  | premarked |
| 15          | Staff Attachments to Direct Testimony of Jay E. Dudley   | premarked |
| 16          | Staff corrections to testimony originally filed 12-16-16   | premarked |

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| <b>EXHIBIT NO.</b> | <b>D E S C R I P T I O N</b>  | <b>PAGE NO.</b> |
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| 17                 | Liberty LED Corrections and Updates to 11-21-16 technical statements  | premarked       |
| 18                 | Staff Supplemental Attachment to Testimony of Jay E. Dudley   | premarked       |
| 19                 | Liberty Utilities Rebuttal Testimonies of S. Mullen & H. Gorman, S. Houghton-Fenton & S. Mullen, C. Brouillard/ T. Sanderson/G. Tremblay, M. Smith & S. Mullen, S. Mullen, H. Tebbetts & J. Simpson, C. Brouillard, R. Hevert, and including attachments thereto (02-03-17) | premarked       |
| 20                 | Stipulation and Settlement Agreement Regarding Permanent Rates (03-15-17)   | premarked       |

**P R O C E E D I N G**

1  
2 CHAIRMAN HONIGBERG: We're here this  
3 morning in Docket 16-383, which is Liberty  
4 Utilities (Granite State Electric) Corp.'s  
5 request for a change in rates. We have a  
6 Settlement that's been filed on permanent  
7 rates, which appears to be a comprehensive  
8 settlement. We're here for a hearing on the  
9 merits.

10 I'll note for the record Commissioner  
11 Scott is not here. He's recovering from minor  
12 surgery. I don't know that his participation  
13 will be necessary, but we'll address that, if  
14 we need to, at an appropriate time.

15 Before we go any further, let's take  
16 appearances.

17 MR. SHEEHAN: Good morning,  
18 Commissioners. Mike Sheehan, on behalf of  
19 Liberty Utilities (Granite State Electric)  
20 Corp. Present with me are many of the familiar  
21 faces to the Commission, and a few people in  
22 the back who actually do all the work that is  
23 reflected in what ultimately brings to you --  
24 we bring to you today. Thank you.

1 MR. BELOW: Clifton Below, for the  
2 City of Lebanon.

3 MR. KREIS: I think I might be next.  
4 I'm D. Maurice Kreis, of the Office of the  
5 Consumer Advocate, here on behalf of  
6 residential utility customers. We have much of  
7 our team with us today: Pradip Chattopadhyay,  
8 the Assistant Consumer Advocate who is on the  
9 witness panel; James Brennan, who is our  
10 Director of Finance to my left; and to his left  
11 is our new staff attorney, Brian Buckley.

12 CHAIRMAN HONIGBERG: Welcome,  
13 Mr. Buckley.

14 MR. DEXTER: Paul Dexter and Suzanne  
15 Amidon, on behalf the Commission Staff. With  
16 me today, at the table, are Tom Frantz and Les  
17 Stachow, from the Electric Division, and on the  
18 witness panel are Jay Dudley, from the Electric  
19 Division, and Amanda Noonan, Director of the  
20 Consumer Affairs -- Consumer Services and  
21 External Affairs Department.

22 CHAIRMAN HONIGBERG: All right. Are  
23 there any preliminary matters that need to be  
24 dealt with? Mr. Sheehan.

1 MR. SHEEHAN: Thank you. There are  
2 three. The first is, we've prepared an Exhibit  
3 List that I have circulated. I think Sandy has  
4 a copy now. They're Exhibits 9 through 20, the  
5 first eight having been marked at the temporary  
6 rate hearing. 9 through 19 are the testimonies  
7 that have been filed in this docket, with  
8 various corrections and updates to the  
9 testimony. Exhibit 20 is the Settlement  
10 Agreement with attachments that's before you  
11 today. The parties have agreed that all of  
12 those exhibits may come in as full exhibits  
13 without the necessity of having go through the  
14 authentication process.

15 Second, I note that our electric  
16 union filed a petition to intervene in this  
17 docket, which was never acted on. Given the  
18 testimony -- proposed testimony had to do with  
19 the Training Center. Given the treatment of  
20 the Training Center in the Settlement, they  
21 have withdrawn their petition to intervene by  
22 email last night. I spoke to Mr. Simpson, and  
23 he apologizes for not making a more formal  
24 withdrawal, but he clearly expressed his intend

1 to withdraw that petition and to come back, if  
2 necessary, if he wants to participate in the  
3 EnergyNorth rate case.

4 And, third, last night I  
5 electronically filed and this morning have  
6 paper copies of the Motion for Confidential  
7 Treatment. These address just a handful of  
8 discovery responses that are not introduced  
9 into evidence. It's simply the routine  
10 practice of asking that they be granted  
11 confidential treatment going forward, should  
12 anyone, after today, request under 91-A that  
13 those be produced. And I don't think any of  
14 the counsel objects to that motion.

15 CHAIRMAN HONIGBERG: All right. I  
16 don't think any of those need to be acted on.

17 Mr. Dexter.

18 MR. DEXTER: We have no objection to  
19 the Motion for Confidential Treatment.

20 CHAIRMAN HONIGBERG: All right.  
21 We're not going to deal with that right here,  
22 right now, but we'll take that up in the course  
23 of whatever order we issue as a result of this.

24 MR. SHEEHAN: And the last item is we



1 have the witnesses that the parties prepared to  
2 present the Settlement Agreement ready to go.  
3 Thank you.

4 CHAIRMAN HONIGBERG: We see them.  
5 They're already in place. So, with the panel  
6 in place, is it time to have the witnesses  
7 sworn in?

8 All right. Why don't we do that.  
9 Mr. Patnaude.

10 (Whereupon **Steven E. Mullen,**  
11 **Christian P. Brouillard,**  
12 **Pradip K. Chattopadhyay,**  
13 **Jay E. Dudley,** and  
14 **Amanda O. Noonan** were duly sworn  
15 by the Court Reporter.)

16 CHAIRMAN HONIGBERG: Mr. Sheehan.

17 MR. SHEEHAN: By agreement of the  
18 parties, we've asked Mr. Mullen to give us a  
19 brief walk-through of the Settlement Agreement.  
20 But, before that, I suppose we should have each  
21 of them identify themselves.

22 **STEVEN E. MULLEN, SWORN**

23 **CHRISTIAN P. BROUILLARD, SWORN**

24 **PRADIP K. CHATTOPADHYAY, SWORN**

1                                   **JAY E. DUDLEY, SWORN**

2                                   **AMANDA O. NOONAN, SWORN**

3                                   **DIRECT EXAMINATION**

4 BY MR. SHEEHAN:

5 Q.     So, first, Mr. Mullen and Mr. Brouillard could  
6         introduce themselves on behalf of the Company.

7 A.     (Mullen) My name Steven Mullen. I am the  
8         Manager of Rates and Regulatory for Liberty  
9         Utilities Service Corp., which provides  
10        services to Liberty Utilities (Granite State  
11        Electric) Corp. and Liberty Utilities  
12        (EnergyNorth Natural Gas) Corp.

13 A.     (Brouillard) My name is Christian Brouillard.  
14        I'm the Director of Engineering, also for  
15        Liberty Utilities Service Corp. We provide  
16        electric and gas engineering services for  
17        Granite State Electric and for EnergyNorth.

18 A.     (Dudley) My name is Jay Dudley, Utilities  
19        Analyst for New Hampshire Public Utilities  
20        Commission Electric Division.

21 A.     (Noonan) Good morning. Amanda Noonan. I'm the  
22        Director of the Consumer Services and External  
23        Affairs Division at the Commission.

24 A.     (Chattopadhyay) I am Pradip Chattopadhyay, with

1 the Office of Consumer Advocate, and I'm the  
2 Assistant Consumer Advocate.

3 Q. Mr. Mullen, if you could put in front of you  
4 what's been marked as "Exhibit 20", the  
5 Stipulation and Settlement Agreement Regarding  
6 Permanent Rates that was filed, I believe, last  
7 week, and walk the Commission and the people  
8 present through the terms of the Settlement  
9 Agreement at a, say, 10,000 foot level.

10 A. (Mullen) I will try to stay at 10,000 feet.  
11 The terms of the Settlement, substantive terms  
12 basically begin on what's Bates 003 of  
13 Exhibit 20. Section II.A describes generally  
14 that the Parties have agreed to a permanent  
15 increase of \$3.7 million on an annual basis  
16 effective May 1st of 2017. And that's based,  
17 in part, on using a capital structure  
18 consisting of 50 percent equity and 50 percent  
19 debt, with a 9.4 percent return on equity.

20 Moving on, there's a step increase that's  
21 described -- there are a few step increases  
22 described in Section B. The first of which  
23 deals with the revenue requirement associated  
24 with capital investments made by the Company

1 during calendar year 2016. The calculation of  
2 that and the details behind it begin on Page --  
3 on Page Bates 023, in Attachment 1. That goes  
4 through the -- well, all the capital projects  
5 that were placed into service by December 31st,  
6 2016.

7 Turning to Bates 004 of Exhibit 20,  
8 Paragraph 2 discusses two additional step  
9 increases related to certain projects, related  
10 to our Pelham substation and our Charlestown  
11 substation. Additional information on those,  
12 in terms of dollar amounts, is on Bates 028 of  
13 the filing, in Attachment 2. Those particular  
14 projects we have estimated costs that are  
15 included right now. And, as part of the  
16 Agreement, when we come -- when it comes time  
17 for us, in May of 2018 and May of 2019 to seek  
18 to recover the costs associated with those  
19 investments, the costs will be limited to the  
20 estimated amounts that are in Attachment 2.  
21 And, to the extent that any costs exceed those  
22 values, then we can seek recovery of those  
23 costs in the next rate case. So, those step  
24 increases would be effective May 1 of 2018 for

1 2017 investments and May 1 of 2019 for 2018  
2 investments.

3 Moving to Page 5, in Section C, as  
4 discussed earlier, the \$3.75 million permit  
5 increase is effective with rates beginning May  
6 1 of 2017. Also, there's a recoupment to  
7 temporary rates that's effective from May 1,  
8 2017. That recoupment is calculated on Bates  
9 Page 029, which is Attachment -- make sure I  
10 got the right number here -- Attachment 3. And  
11 that basically just reconciles the difference  
12 between the permanent rates and the temporary  
13 rates, and then looking at the period of time  
14 involved, it was a 10-month period. So, that's  
15 just a simple calculation of comparing  
16 permanent rates to temporary rates, and then  
17 figuring out the annual increase that's  
18 factored into the rates that will be effective  
19 from May 1. Recoupment will be in place for a  
20 20-month period, from May 1st of 2017 through  
21 December 31st of 2018.

22 On Page 6, in Section D, that discusses  
23 rate case expenses. The rate case expenses are  
24 detailed in Attachment 4, which is on Bates 030

1 of the filing. As it is, we're still getting  
2 invoices in. But the way that we've decided to  
3 approach this is that we had, at the time we  
4 filed the Settlement, based on the invoices  
5 that we had in place, we said we will start  
6 recovering 444,700 effective May 1. Those  
7 invoices are all subject to review by the  
8 Commission. And, to the extent that additional  
9 costs come in between following this Settlement  
10 and May 1st of 2018, those additional costs  
11 would be included for the remainder of the  
12 20-month period for rate case expenses. The  
13 rate case expense recovery follows the  
14 recoupment recovery for the same period, the  
15 same 20-month period of May 1st, 2017 through  
16 December 31st, 2018.

17 On Page 7, Section E, "Cash Working  
18 Capital", historically, the transmission  
19 component -- the transmission costs in rates  
20 have not had a separate cash working capital  
21 component, and they have been included in  
22 distribution rate cases historically.

23 Going forward, there will be a -- we have  
24 removed the transmission costs from the cash

1 working capital allowance that is calculated in  
2 a distribution rate case, and there will be a  
3 cash working capital allowance calculated in  
4 the retail transmission filing, and you should  
5 be seeing that later this week from the  
6 Company. And that's -- so, we'll recover the  
7 transmission-related cash working capital in  
8 that filing, rather than in distribution rates.

9 Section F discusses "Future Marginal Cost  
10 Studies". Essentially, what this says is that  
11 going forward there's going to be a meeting  
12 between the Company, Staff, and OCA, to discuss  
13 approaches to marginal cost studies before we  
14 make the next filing, to, you know, kind of try  
15 and iron out any differences going forward, and  
16 just have a general discussion about it before  
17 we make the filing.

18 Section G discusses "Rate Design". And  
19 what we've agreed to is that each rate class  
20 will get the same overall percentage increase  
21 in distribution revenues. For the rate  
22 classes, Rate D, D-10, G-3, T and V, we have  
23 set the Customer Charge at \$14.50 per month,  
24 with the remainder of the distribution revenue

1 increase figured then to the variable  
2 component.

3 Further, on Section D [Rate D?], there's  
4 an agreement that the existing -- right now we  
5 have a blocked rate, with the first 250  
6 kilowatt-hours are charged at a lower rate than  
7 the remaining kilowatt-hours. What we've  
8 agreed to is that, through a series of three  
9 steps, we will then get to a uniform rate for  
10 every kilowatt-hour. And we'll do that over  
11 the next three years, by taking one-third of  
12 the difference between the rates, and kind of  
13 just ratcheting them closer to each other  
14 until, by the third year, we end up with a  
15 uniform rate for all kilowatt-hours.

16 On Section 9 [Page 9?], we discuss  
17 "Underground Services". And we have agreed to  
18 change our long-standing policy, where,  
19 historically, we have not owned single-phase  
20 underground services for residential customers.  
21 Going forward, we will develop a policy, we  
22 have to change our tariff, we have to change  
23 our Electric Service Connections booklet. So,  
24 we have to develop the policy, and we will work



1 with Staff and OCA on this. We expect to make  
2 a new filing by September 30th of 2017 to  
3 implement this new policy. In doing so, what  
4 that's going to mean is we will incur some  
5 additional costs, we have to hire some people,  
6 and, you know, there will be additional  
7 materials and supplies that we'll have to  
8 acquire. But, by -- when we get to the  
9 May 1st, 2018 step increase, any costs that we  
10 have incurred by that time will be subject to  
11 review and will be allowed to be included in  
12 that request for a step increase.

13 What it basically does is that going  
14 forward we will own -- we will own those  
15 services, where, in the past, we have not. So,  
16 this, again, goes to something that was  
17 important to Staff related to other -- the  
18 policy for other electric utilities in the  
19 state. So, we will do that. It's, you know,  
20 it is a change for what we've had, because  
21 historically we have not, the customer owns  
22 that service.

23 Section I, at the bottom of Page 9,  
24 discusses the Reliability Enhancement Program

1 and the Vegetation Management Program.  
2 Beginning in 2017, we are going to transition  
3 to a four-year trim cycle, rather than a  
4 five-year trim cycle. Along with that, as  
5 discussed on the top of Page 10, we will file  
6 additional reliability metrics to provide  
7 additional information in terms of the  
8 reliability of various circuits.

9 Also, in that REP/VMP, we have changed the  
10 amount included in base rates to "1.5 million",  
11 which has historically been "1.36 million"  
12 since the inception of the program. At the  
13 same time, we will also -- there is a targeted  
14 capital investment amount that had historically  
15 been a million dollars, and now that target is  
16 \$1.5 million.

17 Section J discusses "Accrual Accounting".  
18 And what this is is basically the -- the  
19 accrual accounting for all our various  
20 reconciliations that are described in Section J  
21 has historically been done on a cash basis.  
22 And, for purposes of better matching revenues  
23 and expenses, it is appropriate to change  
24 everything to an accrual basis. So, if you get

1 a cost that comes in at the end of the year,  
2 but you know it's there, you can accrue for it,  
3 it's something that actually applies to that  
4 particular year. But, under the cash basis,  
5 until you pay it, you can't include it. So,  
6 what this does is it just better matches the  
7 revenues and expenses for a particular year,  
8 more so than the cash basis, which is something  
9 that these reconciliations have historically  
10 been on a cash basis, for whatever reason,  
11 since they were initiated, but it just makes  
12 sense to transition to the accrual basis.

13 Section K discusses "Customer Service".  
14 Related to that, there are three metrics that  
15 have been agreed to. The first, at the bottom  
16 of Page -- that starts on the bottom of  
17 Page 10, is related to call answering. And  
18 that is an existing metric that we currently  
19 have, where, for Granite State, we are required  
20 to answer 80 percent of calls within 20  
21 seconds. So, that's just a continuation of  
22 that.

23 The second has to do with the number of  
24 bills on hold. There's a minimal threshold pf

1           0.5 percent that, over an annual basis, we  
2           can't have any held longer than 30 calendar  
3           days. What a "bill on hold" is that, if a  
4           bill -- it's any bill that is held for -- that  
5           does not go out with the rest of the bills on a  
6           typical billing cycle. And that could be for  
7           various reasons. It could be something having  
8           to do with the customer meter read, that it  
9           might seem a little strange compared to typical  
10          meter reads, could be something related to a  
11          supplier issue, for whatever reason. So, there  
12          are -- there are -- we have certain day  
13          thresholds that are on Page 11, where we report  
14          them in various increments. And, so, we will  
15          track that and we will report that.

16                 Section 3 relates to "customer  
17          satisfaction". There was, in the acquisition  
18          docket, where Granite State Electric was  
19          required -- was acquired by Liberty, there was  
20          a requirement that there be -- we achieve a  
21          80 percent customer satisfaction level,  
22          otherwise we had to file an improvement plan.  
23          So, the most recent results for Granite State  
24          was, for 2016, was we achieved 79 percent,

1 excluding price. So, what this does is this  
2 keeps the 80 percent level in place, but,  
3 instead of an improvement plan, there is a  
4 \$1.00 per customer credit that would be  
5 applied. That \$1.00 per customer credit  
6 applies to the other two metrics that I  
7 previously described, too. So, to the extent  
8 we look at things on an annual basis, and we  
9 have not met the metric, then we would be  
10 subject to crediting customers once a year a  
11 dollar a credit -- a dollar on a bill.

12 Section L relates to an "LED Tariff  
13 Provision". So, what we've done is we've  
14 allowed for -- we have rates and charges now  
15 set up for LED fixtures, and those are in  
16 addition to what we currently have for outdoor  
17 lighting, to allow for some additional  
18 alternatives. What we've also agreed to do is  
19 work with Staff, work with the City of Lebanon,  
20 and other municipalities who may be interested,  
21 to develop -- to develop a tariff that would  
22 allow some flexibility, in terms of whether  
23 municipalities, for instance, may want to  
24 install or the -- install and maintain the

1 fixtures, and that may vary depending on the  
2 municipality and their -- on their  
3 capabilities. To the extent that that would  
4 happen, they would have to use contractors  
5 approved by the Company. But we will work  
6 with -- we will work with Staff and the  
7 municipalities and the City of Lebanon to work  
8 on implementing some additional tariff  
9 requirements that work for those other  
10 interested parties.

11 On Page 13, in Section M, this is really  
12 an accounting issue, related to an audit that  
13 was performed by the Liberty Consulting Group.  
14 We had costs on our books that were deferred.  
15 So, any time we have a deferral or a regulatory  
16 asset, we need to have something that says that  
17 it's, you know, allowed to be on the books and  
18 that we can start amortizing it. This is  
19 really something for external auditors to look  
20 at, as part of what we go through every year in  
21 terms of our external auditors.

22 Section N, "ADIT", which is "accumulated  
23 deferred income taxes". That relates to a tax  
24 election that was taken at the time of the

1 acquisition, and it was discussed in DG 11-040.  
2 Specifically, it was Section 338(h)(10) of the  
3 Internal Revenue Code. And what that does is,  
4 at the date of acquisition, there was  
5 accumulated deferred income taxes on the books,  
6 and it's a significant credit and, therefore, a  
7 reduction to rate base. Due to that tax  
8 election, there was a step-up in the tax basis  
9 of assets. And what that did is it removed the  
10 existing accumulated deferred income taxes from  
11 the books.

12 In that acquisition, the Company agreed  
13 that it would hold customers harmless from that  
14 so they would still get the value of that  
15 credit going forward. So, what we've done here  
16 is, if you look on Page Bates 069, there is an  
17 agreed upon schedule of what the credit to rate  
18 base will be for the remaining period of time.  
19 We've come up with a schedule that is shorter  
20 than if we brought everything out to its  
21 existing life, which I think would have gone  
22 out to as far as 2074. What we've done is  
23 we've shorten the time period, but done it in a  
24 way that the customers get the same net present

1 value. And we've provided a schedule here  
2 that, going forward, everybody knows what the  
3 numbers are going to be.

4 Section 0, on Page 13, and on Bates 070,  
5 for Attachment 8, just provides the  
6 depreciation rates that will be used going  
7 forward. These are the same depreciation rates  
8 that were agreed to in the Company's last  
9 distribution rate case, which was DE 13-063,  
10 but we've put the same rates in here for  
11 purposes of ease of reference, so everybody  
12 knows what they are going forward.

13 Turning to Page 14, the next distribution  
14 rate case shall be no sooner than the calendar  
15 year 2018.

16 "Tariff Changes", in Attachment 9.  
17 Attachment 9 begins on Page 71, and goes  
18 through the remainder of Exhibit 20. A lot of  
19 that was reformatting and housekeeping changes.  
20 There were some additional inclusions, like,  
21 previously, the Company's tariff did not have  
22 any terms and conditions for competitive  
23 suppliers in there. So, we have added that  
24 section. In addition, there's changes related



1 to the LED tariff that I've explained  
2 previously.

3 Section R relates to "Reporting  
4 Requirements", and this really has to do with  
5 changes in planned capital additions. And it  
6 could be whether something was either not  
7 planned and appeared -- excuse me -- and was  
8 installed during the year, or it's something  
9 that the costs have changed compared to what  
10 the initial budget was. So, what we've agreed  
11 to do, without going into all the details here,  
12 is provide certain documentation that we have  
13 related to the projects for Staff's review, so  
14 they can see, you know, what's been happening  
15 with some of these capital projects and, you  
16 know, why the costs have changed. You know,  
17 what caused this project to come up that was  
18 not originally in the budget?

19 And, finally, in Section III, which is on  
20 Pages 15 through 17, deals with "Exogenous  
21 Events". And this section is similar to one  
22 that's been in a number of recent rate cases,  
23 particularly those where there's a stay-out  
24 period. And what it does is it says that, to

1 the extent that any exogenous event that  
2 exceeds a certain dollar threshold, and, for  
3 purposes of Liberty, the dollar threshold is  
4 \$150,000, to the extent there are any changes  
5 related to state-initiated cost changes,  
6 federal-initiated cost changes, and the other  
7 items that are on Page 15 through 17. It says  
8 that the Company could either request a change  
9 related to that particular item, again, these  
10 are items for which are outside of the  
11 Company's control, or Staff or OCA could  
12 request that the rates be changed.

13 An example of an exogenous event, say,  
14 like a federally-initiated cost change, would  
15 be if federal income tax rates change. And  
16 that is something that's been getting a lot of  
17 discussion lately, who knows whether it's going  
18 to happen. But, to the extent that corporate  
19 tax rates change, and they reduce, then that  
20 would impact our expenses. And, therefore, to  
21 the extent that that change resulted in a  
22 change of more than 150,000, then there would  
23 be a potential for a change to rates prior to  
24 the stay-out period.

1           And, I believe that concludes my summary  
2           at the 10,000 foot level.

3           MR. SHEEHAN: Thank you, Mr. Mullen.  
4           With that, I have no further questions for our  
5           witnesses. And I believe all the other parties  
6           have agreed not to cross-examine witnesses.  
7           So, I guess it's for the Commissioners now. Or  
8           is that --

9           CHAIRMAN HONIGBERG: Well, I think it  
10          might be appropriate for Mr. Kreis and Mr.  
11          Dexter to --

12          MR. SHEEHAN: Sure.

13          CHAIRMAN HONIGBERG: -- just inquire  
14          of their witnesses, their views on all of this,  
15          briefly. But I hear you.

16          Mr. Kreis, why don't you go next.

17          MR. KREIS: Thank you. Obviously, my  
18          questions will be for Mr. Chattopadhyay.

19 BY MR. KREIS:

20 Q. Mr. Chattopadhyay, you filed testimony on  
21          behalf of the OCA in this proceeding, did you  
22          not?

23 A. (Chattopadhyay) Yes, I did.

24 Q. And that testimony is part of what has been

1 marked as "Exhibit 12", is it not?

2 A. (Chattopadhyay) That is correct.

3 Q. The subject of your testimony was the proposed  
4 cost of capital for Liberty Utilities?

5 A. (Chattopadhyay) To be more precise, I focused  
6 on the cost of equity.

7 Q. And could you just briefly compare your  
8 analysis in your testimony to the 9.4 percent  
9 return on equity reflected in the Settlement  
10 Agreement.

11 A. (Chattopadhyay) In my testimony, I had  
12 recommended a point estimate of 8.5 percent,  
13 and a range of 8.2 to 8.6 percent for the cost  
14 of equity. As the other parties, including the  
15 Company's witness, they, you know, they, too,  
16 did their analysis, and they recommended other  
17 numbers. So, for example, the Company's  
18 witness recommended 10.3 percent for the cost  
19 of equity. In terms of the number being  
20 "9.4 percent", it's a good compromise. It's  
21 also, in view of how the capital market has  
22 changed in the recent times, it's pretty  
23 reasonable, in my opinion.

24 Q. How have capital markets changed in recent

1 times, and for what reason?

2 A. (Chattopadhyay) Right after November 8th,  
3 the -- for example, the yield on 10-year  
4 Treasury bonds, they went up quite a bit  
5 compared to, for example, in October. And,  
6 even though the testimony that I provided in  
7 this case, I wrote it in December, so some of  
8 the change was already reflected there. Even  
9 now, if one takes a look at what happens over  
10 time, we would see that the yield on the  
11 Treasury bonds have gone up even further. May  
12 not be -- not a whole lot, but they still did.

13 And, generally speaking, what's going on  
14 is the -- with the Fed sort of increasing the  
15 interest rates, generally speaking, that  
16 expectation is already part of the, you know,  
17 it is internalized when people look at what the  
18 cost of equity is, and it's been slowly going  
19 up.

20 Q. Thank you. And just briefly, looking at Page 7  
21 of the Settlement Agreement, just two quick  
22 questions about that.

23 The last paragraph of Section F of the  
24 Settlement Agreement says "The Company agrees

1 to future discussions with the Staff and OCA  
2 regarding the appropriate methodology for  
3 marginal cost studies for future rate cases,  
4 including a possible generic docket on the  
5 topic." Would you agree with me that the  
6 reason that that sentence is in there is that  
7 our rate design witness had raised certain  
8 issues about the appropriate methodology for  
9 marginal cost studies?

10 A. (Chattopadhyay) That is correct.

11 Q. And we basically compromised and decided to  
12 treat those issues as not disputed here,  
13 provided that we could have some future  
14 conversations with the Company and the Staff  
15 about that?

16 A. (Chattopadhyay) That is correct.

17 Q. And, finally, in the next section of the  
18 Settlement Agreement, about rate design, the  
19 Settlement provides that "each rate class shall  
20 receive the same overall percentage increase to  
21 its share of distribution revenue." You would  
22 agree with me, presumably, that that is  
23 consistent with the recommendation of  
24 Mr. Rubin, our rate design witness?

1 A. (Chattopadhyay) Yes. And, to the extent that  
2 you have, in the Settlement Agreement, the  
3 phasing in of the flat rates over three years,  
4 that is an attempt to sort of reduce the rate  
5 shocks for residential customers, who have a  
6 low usage. So, that is really something that  
7 the OCA was also very interested in making sure  
8 it's implemented.

9 Q. And one last question, just to make things  
10 perfectly clear. On Page 14 of the Settlement  
11 Agreement, in Section P, it says "The test year  
12 for the Company's next general distribution  
13 rate case shall be no sooner than the 12-month  
14 period ending December 31st, 2018." Would you  
15 agree with me that what that means is, in light  
16 of the fad in some jurisdictions about future  
17 test years, what we're really talking about  
18 here is not having another rate case for this  
19 Company until after December 31st, 2018?

20 A. (Chattopadhyay) That is correct.

21 MR. KREIS: Thank you. Those are all  
22 the questions I have, Mr. Chairman.

23 CHAIRMAN HONIGBERG: Thank you, Mr.  
24 Kreis. We don't do fads here.

1 Mr. Dexter.

2 MR. DEXTER: Thank you. I'd like to  
3 start with Mr. Dudley.

4 BY MR. DEXTER:

5 Q. Mr. Dudley, could you describe for the  
6 Commission your responsibilities in this case.

7 A. (Dudley) Yes. As lead analyst in this case, I  
8 reviewed Liberty Utilities' testimony and data  
9 responses, and participated in the technical  
10 sessions held in November 2016 on the issues in  
11 this case. I also submitted direct testimony  
12 on the revenue requirements, focusing in on the  
13 capital investments made by Liberty in 2014 and  
14 2015.

15 I was involved directly in developing  
16 Staff's overall positions, and have a general  
17 familiarity with the testimony of Staff's  
18 witnesses in this case. And, on behalf of  
19 Staff, I am sponsoring the global Settlement  
20 that's before you today.

21 Q. And, based on that involvement, do you find  
22 that the Settlement Agreement submitted today  
23 contains terms that will result in just and  
24 reasonable rates?



1 A. (Dudley) Yes, I do.

2 MR. DEXTER: Thank you. That's all I  
3 have for Mr. Dudley. I'd like to ask Ms.  
4 Noonan similar questions.

5 BY MR. DEXTER:

6 Q. Would you describe your responsibilities in  
7 this case please.

8 A. (Noonan) Certainly. As part of this case, I  
9 looked at the service levels that were provided  
10 to customers by Liberty Utilities, and  
11 addressed issues that were of concern based on  
12 what we saw, resulting in some of the  
13 provisions that Mr. Mullen described in the  
14 Settlement.

15 Q. And you're familiar with the -- you were  
16 involved in the Settlement, in the terms of the  
17 Settlement that deal with customer service, is  
18 that right?

19 A. (Noonan) Yes. I did participate in the various  
20 technical sessions and the settlement  
21 conferences to reach the agreement on that.

22 Q. And, based on your involvement in this case, do  
23 you find that the terms of the Settlement  
24 Agreement that deal with customer service

1 issues are just and reasonable?

2 A. (Noonan) Yes, I do.

3 MR. DEXTER: Thank you. That's all I  
4 have, Commissioner.

5 CHAIRMAN HONIGBERG: Mr. Below, am I  
6 correct that you don't have any questions for  
7 the panel?

8 MR. BELOW: Correct.

9 CHAIRMAN HONIGBERG: All right.  
10 Commissioner Bailey.

11 CMSR. BAILEY: Thank you. Good  
12 morning.

13 WITNESS MULLEN: Good morning.

14 CMSR. BAILEY: I have several  
15 questions, just to clarify my understanding, in  
16 most cases, of the Settlement. And, so,  
17 whoever is best to answer, maybe more than one  
18 person can answer some of these questions, I'm  
19 completely open to that. And I apologize if I  
20 don't go in exact order, and I come back to  
21 things. Because I had some questions prepared,  
22 and then you summarized the Settlement, and  
23 that generated a few more questions.

24 WITNESS MULLEN: I was hoping it

1 would avoid some questions.

2 *[Laughter.]*

3 CMSR. BAILEY: Well, it clarified a  
4 few things. But I did read the Settlement  
5 Agreement. So, you know, I'm probably at the  
6 5,000 foot level, where you were at the 30.

7 BY CMSR. BAILEY:

8 Q. On Bates Page 023, on Line 22, you apply a  
9 10.72 percent return on rate base for these  
10 assets.

11 A. (Mullen) Correct.

12 Q. And, at the bottom of that page, you calculate  
13 a 7.64 percent weighted average cost of capital  
14 based on the 9.4 percent return on investment  
15 that you agreed to in your cost of debt?

16 A. (Mullen) Correct.

17 Q. And, then, you make a pre-tax calculation?

18 A. (Mullen) Yes. And let me -- the difference is,  
19 if we use the 7.64 percent, that would still  
20 need to be grossed up for taxes. So, the  
21 pre-tax weighted average cost of capital  
22 figures in that gross-up. So, it's the same --  
23 if you were to come up with a revenue  
24 requirement based on the 7.64 percent, then we

1 would have to multiply that by 1.655 percent to  
2 recover the income taxes associated with it.  
3 By calculating the pre-tax weighted average  
4 cost of capital of 10.72 percent, you do it  
5 all -- you take care of that in that one  
6 calculation.

7 Q. Okay. So, why did you use 7.78 percent,  
8 instead of 7.64 percent?

9 A. (Mullen) Where do you see the 7. --

10 Q. In "Pre-Tax WACC".

11 A. (Mullen) Oh. What that is is that is the cost  
12 of equity -- the weighted average cost of  
13 equity grossed up for taxes. So, that is  
14 the -- when you look at the 4.7, versus the  
15 7.78, the 4.7, when you divide by the tax rate,  
16 gets you to the pre-tax weighted average number  
17 of 7.78.

18 Q. So, 4.7 divided by 1.655?

19 A. (Mullen) Divided by wouldn't be the -- it would  
20 be multiplied by 1.655.

21 Q. Okay. And you do the same thing for debt?

22 A. (Mullen) No, because debt has interest expense  
23 associated with it. The only thing on which  
24 there's additional taxes are the equity

1           portion.

2   Q.    Okay.  All right.  Thank you.  Going to the  
3           reliability metrics on Page 10, by how much do  
4           you expect the metrics to improve by changing  
5           the trim cycle from five years to four years?

6   A.    (Brouillard) Thank you.  We haven't calculated  
7           exactly how much we expect that to improve on  
8           an annual basis.  That's a difficult  
9           calculation to make, because it takes into  
10          account -- there are a number of factors at the  
11          moment, some of the feeders are coming off of a  
12          five-year trim cycle, some of them, due to the  
13          spot trim, have already been on, essentially, a  
14          *de facto* four-year trim cycle.

15                 Going forward, what the Company has  
16                 committed to do is to make the -- provide the  
17                 metrics as stated here on a SAIDI, SAIFI, and  
18                 otherwise basis, and build up a bit of a  
19                 history going forward over a full -- a full two  
20                 four-year trim cycle group, so that we can get  
21                 a more accurate picture as to what that, you  
22                 know, what that improvement is actually  
23                 expected to be.

24   Q.    And did you agree to this because the parties

1 involved believed that the CAIDI and the SAIFI  
2 indices were not adequate under a five-year  
3 trim cycle?

4 A. (Brouillard) We believe that the opportunity  
5 was there to further improve the reliability  
6 performance and better manage our tree-related  
7 outage risk, both for, you know, "blue sky"  
8 type outages, small storms, and major storm  
9 performance. That the opportunity of going  
10 from a five-year cycle to the four-year cycle  
11 really, you know, really presented something,  
12 you know, something positive for our, you know,  
13 for our customers in those areas, given the --  
14 given the history of tree-related outages that  
15 we've experienced.

16 Q. And have -- go ahead, Steve.

17 A. (Mullen) I was just going to add, related to  
18 looking at the reliability metrics and any  
19 potential, you know, increases in the  
20 performance, it's also a little tough to  
21 isolate just the impact of going from a  
22 five-year to a four-year cycle, because at the  
23 same time on parts of our system we're  
24 installing tree wire, we're putting in

1 additional reclosers, we're putting in addition  
2 trip savers. So, those will also have  
3 reliability impacts as well.

4 So, I think, you know, if you try to just  
5 isolate the four-year versus five-year, it's  
6 hard to do it just in isolation. So, I just  
7 want to say those are other factors that will  
8 go into reliability performance that's reported  
9 each year.

10 Q. Well, I think reliability is very important, so  
11 don't take these questions wrong. But is there  
12 a point at which you can spend too much money  
13 on reliability? I mean, one of the things that  
14 we all are trying to do, I think, is to keep  
15 rates reasonable. And I'm just wondering how  
16 you decide whether the increased investment in  
17 tree trimming is worth the cost?

18 A. (Brouillard) Well, as Mr. Mullen was pointing  
19 out, it's a conglomeration of factors. We've  
20 reached a point where we're still gradually  
21 improving our five-year reliability indice  
22 performance on a year-on-year basis. We still  
23 feel that there is opportunity for good  
24 economic improvement as we go forward, with

1 both the improvements to the veg. management  
2 cycle, as well as to our Reliability  
3 Enhancement Program initiatives.

4 At this point, from what we've seen, the  
5 outages in those areas that we've traditionally  
6 experienced tree-related outages or outages  
7 that can be prevented by the conversion of bare  
8 conductor to spacer cable is continuing. An  
9 example is our North Salem area, where,  
10 traditionally, we've seen either feeder  
11 lock-outs or major pole-top recloser  
12 operations. As an example, during the last  
13 storm, we didn't see any. This not only  
14 improves the reliability from a perspective of  
15 not seeing feeder lock-outs any longer, but  
16 also allows us to better manage our storm  
17 performance, manage that risk, and also better  
18 manage the crew complement that's required as  
19 we prepare for major storms.

20 So, the conclusion that we drew was that  
21 there's still forward opportunity to improve  
22 our reliability for the benefit of, you know,  
23 again, "blue sky", small storms, and major  
24 storms going forward. And it's the Company's



1 opinion that we haven't hit that point in the  
2 curve yet, where we're putting more effort in  
3 for the benefit that we're getting out of these  
4 programs is.

5 Q. So, right now, you believe that, by spending  
6 more money on tree trimming and the other  
7 things that you discussed, you'll spend less  
8 money on storm restoration, perhaps?

9 A. (Brouillard) That's one of the -- that's one of  
10 the upsides to the initiatives in the veg.  
11 management and the REP area that we're seeing.  
12 And, again, we can better manage those, the  
13 crew resources. And as compared to, you know,  
14 say when the Company was first acquired in  
15 2012, we have seen some incremental reduction  
16 in the amount of crews that we've had to  
17 reserve, say, during a major storm. It gives  
18 us more options as we prepare for these storms  
19 going forward.

20 Q. Okay. Thank you. On Page 11, Mr. Mullen, you  
21 did answer one of my questions about what  
22 causes a bill to be held. But is Liberty  
23 planning to implement a new customer service  
24 and billing system?

1 A. (Mullen) Yes, we are.

2 Q. Didn't you do that when you acquired the  
3 previous company?

4 A. (Mullen) Yes. Because we were not acquiring  
5 National Grid's system, so we had to put a new  
6 system in.

7 Q. So, why are you putting another new system in?

8 A. (Mullen) Well, as you look forward and as you  
9 grow and, I mean, as we grow as a company  
10 overall, you look at what you have, and you  
11 assess, you know, how things are working, and,  
12 you know, what improvements could be made.  
13 And, as we go forward, the Company has made a  
14 decision to implement a new system going  
15 forward, as we expect to get, you know,  
16 improved results from it.

17 Q. When do you expect to do that?

18 A. (Mullen) Right now, I believe the timetable is  
19 in the 2019 timeframe. Others in the Company  
20 have been spending a lot of time evaluating  
21 systems that are out there. But I believe  
22 that's the current schedule. With such a, you  
23 know, a large undertaking that it is, I mean,  
24 the planning continues for that. But I

1 believe, right now, that is the schedule.

2 Q. Can you tell me how much revenue is associated  
3 with \$1.00 credit per customer? Like what's  
4 the penalty going to be, if you have to pay it?

5 A. (Mullen) Well, we have approximately 43,000  
6 customers. So, it will be about \$43,000.

7 Q. Can you give me an example of a state-initiated  
8 exogenous change that you have experienced in  
9 the last ten years?

10 A. (Mullen) In the last ten years, I mean, well,  
11 that could be anything, even if the state  
12 changes the Business Profits Tax rate. And I  
13 think there's been some discussion about that.  
14 I don't know of whether that's happening.  
15 There could be a change in some state law that  
16 somehow impacts the distribution side of the  
17 business. I'm escaping trying to come up with  
18 something in the last ten years.

19 But even, you know, over my experience of  
20 dealing with these exogenous event clauses for  
21 the various utilities, there have been  
22 relatively few of these exogenous events that  
23 have required a filing associated with them.  
24 But what it does is it does add a level of

1           comfort for any company that's agreeing to a  
2           stay-out period of a particular time that, if  
3           something happens outside of their control,  
4           that there is a potential for relief once you  
5           get above a certain dollar impact.

6   Q.    So, part of the settlement is that you've  
7           agreed not to file a rate case before you have  
8           completed the 2018 for the test year.  So, that  
9           would be sometime in 2019?

10  A.    (Mullen) Correct.

11  Q.    Isn't there a law that you can't file a rate  
12           case within two years?

13  A.    (Mullen) And this would not be two years.

14  Q.    We'll, we're in 2017 right now.

15  A.    (Mullen) And we filed in 2016.

16  Q.    Oh, I see.  So, you're measuring it from the  
17           date of filing?

18  A.    (Mullen) I believe that's how the statute  
19           reads.

20  Q.    Okay.  Thank you.

21  A.    (Mullen) Subject to check.

22  Q.    It's just my memory too, and I don't remember  
23           exactly.

24                   Let's talk a little bit about the marginal

1 cost provision, on Page 7. This says that you  
2 "use the average costs presented in the  
3 marginal cost testimony". "Average cost of  
4 marginal costs" or did you use -- I don't  
5 understand what that means?

6 A. (Mullen) Well, what that means is that our  
7 consultant, when he was going through doing his  
8 marginal cost study, sometimes, based on  
9 particulars of particular costs, when you  
10 looked at his analysis, he, in some cases, had  
11 to take the average costs, because he was  
12 getting some results that seemed a little  
13 unusual.

14 Now, some of that could have been, when  
15 you're looking back over a period of time,  
16 related to the change in ownership and how  
17 maybe one company accounted for costs versus  
18 another one, there could be a variety of  
19 factors.

20 For purposes of this case, however,  
21 realistically, we talked about, you know, every  
22 customer class was getting the same uniform  
23 percentage of increase on distribution revenue.  
24 So, realistically speaking, for purposes of

1 determining rates in this case, we've really  
2 taken a different method anyhow, and we've gone  
3 to this uniform percentage approach. So,  
4 really, what it does -- what this Settlement  
5 provision does, it says it was okay for us to  
6 do things the way that we did, but, going  
7 forward, we're going to have a discussion  
8 about, you know, marginal cost studies, and  
9 there's always the discussion between embedded  
10 costs and marginal costs, and what's the right  
11 thing to use.

12 So, practically speaking, for this case,  
13 with the method that we've used to change  
14 rates, it's really more on an agreed upon  
15 approach related to a uniform percentage.

16 Q. So, what you say is -- what you is said is that  
17 your consultant, who did a marginal cost study,  
18 used embedded costs when he thought that the  
19 marginal cost was not high enough?

20 A. (Mullen) He used average costs.

21 Q. Is that the same?

22 A. (Mullen) In particular -- in particular cases,  
23 he had to, but not always. Embedded costs are  
24 typically historic costs, whereas marginal

1 costs are typically "what does it take to serve  
2 the next unit?"

3 Q. And what is "average"?

4 A. (Mullen) "Average" is he looked at historic,  
5 and he was saying "Okay, here's some average  
6 costs", associated when looking back at the  
7 historic numbers.

8 Q. Okay. I want to talk a little bit about the  
9 change to the flat rate in the energy charge.

10 A. (Mullen) Okay.

11 Q. Does the existing rate design, where it costs  
12 more to -- for kilowatt-hours over 250 provide  
13 an incentive for customers to use less energy?

14 A. (Mullen) Realistically, it really doesn't serve  
15 that purpose anymore, because there's not that  
16 many customers who use less than 250. The  
17 "250" goes back to the 1980s, and it was  
18 development of Lifeline rates, which was, at  
19 the time, there was a study that was done in  
20 terms of "what's essential service?" and "what  
21 types of things need to be done?"

22 So, really, and that was also at a time  
23 before the Electric Assistance Program existed.  
24 So, what it did was it assumed that, you know,

1 those using less theoretically had lower  
2 income, and it provided a discount on that, on  
3 that first 250 kilowatt-hours. However, now,  
4 we also have the Electric Assistance Program,  
5 where qualifying low-income customers can get a  
6 discount on up to the first 750 kilowatt-hours  
7 on their bill.

8 So, this provision really wasn't serving  
9 the intended purpose anymore. And you could  
10 have situations now where say somebody owns  
11 like a vacation home, and they're only there a  
12 little period of the time, they actually get a  
13 discount on the first 250 kilowatt-hours. So,  
14 they get a discount on their usage, which  
15 really was not the intent of the Lifeline rate  
16 in the first place.

17 So, what we've agreed to do is, over time,  
18 make it so there's a uniform rate for all  
19 kilowatt-hours, and acknowledging the fact that  
20 low-income customers still can get a discount  
21 through the Electric Assistance Program on the  
22 first 750.

23 Q. How many customers would you -- do you know how  
24 many customers use 250 or less kilowatt-hours?



1 A. (Mullen) Give me a moment. Well, if my math is  
2 right, and I'm looking at Bates 041, which is  
3 part of Attachment 5 to Exhibit 20. If my math  
4 is right, 250 kilowatt-hours a month, times 12,  
5 will give me 3,000. So, if I was to look at,  
6 say, Line 13 of that schedule, and if you go  
7 all the way across to the "Customers in Ranges"  
8 column, granted this gets a little above 3,000  
9 kilowatt-hours, but that has a number -- a  
10 cumulative customer count in the residential  
11 class of 6,950. So, that's rough justice. I  
12 mean, there are other time-of-use classes for  
13 residential customers that don't have as much  
14 in there, but that gives you a rough ballpark.

15 Q. Okay. Thanks. In the current tariff, the  
16 energy charge includes a rate element for  
17 Business Profits Tax of 0.057 cents per  
18 kilowatt-hour, and, in the proposed tariff,  
19 that is eliminated.

20 A. (Mullen) It is combined in the distribution  
21 rate.

22 Q. Okay.

23 A. (Mullen) That is a remnant from when the  
24 Business Profits Tax and Business Enterprise

1 Tax went into effect, oh, way back probably  
2 early 2000s or so. And it had always been  
3 shown separately. But it is really just now  
4 combined in distribution rates, because there  
5 was never any -- except for when it was first  
6 implemented, there haven't been separate  
7 filings related to the Business Profits Tax.  
8 So, it just made sense that, we were still  
9 showing it separately, just carrying it  
10 forward, but it didn't make sense to do that,  
11 because there was no separate mechanism to  
12 adjust it.

13 Q. And, if that changes, that could be an  
14 exogenous change, up or down, and so the  
15 distribution rate would change?

16 A. (Mullen) If it had an impact of more than  
17 \$150,000.

18 Q. Yes. Okay. And there was also a credit that  
19 was eliminated.

20 A. (Mullen) Interruptible credits?

21 Q. No. "Energy Service Cost --

22 *[Court reporter interruption.]*

23 BY CMSR. BAILEY:

24 Q. "Energy Service Cost Reclassification

1 Adjustment".

2 A. (Mullen) Again, that's another remnant from an  
3 earlier period, and that had to go back to when  
4 the Company unbundled. And that was taking  
5 costs out of the distribution rate, when we had  
6 historically a bundled rate, then there was an  
7 amount to reclassify them to energy service,  
8 and that got tweaked over time. But, again,  
9 there's been no -- there's been no adjustment  
10 to that provision. So, it didn't make any  
11 sense to show that separately anymore, it just  
12 is all part of the distribution rate.

13 Q. Okay. Can you -- you talked a little bit about  
14 what happens with rate case expenses that you  
15 don't have bills for yet. Do you have any idea  
16 how much is outstanding?

17 A. (Mullen) Well, I know that, as of a day or two  
18 ago, instead of the 444,700, we were up to  
19 469,900, that included some additional invoices  
20 from, I believe, one of our consultants, as  
21 well as some Staff consultants.

22 But, also, my understanding is that, to  
23 date, we have not received invoices from one of  
24 the Staff consultants, as well as the OCA

1 consultant. So, I don't have dollar amounts  
2 for those, as we speak.

3 Q. But that's all that's left?

4 A. (Mullen) That is all I'm aware of. I mean,  
5 whether there would be any other odds and ends  
6 coming in, other than what I just mentioned,  
7 that's possible. But, I mean, Mr. Patnaude  
8 will have a bill for today's hearing. So, that  
9 is also not included.

10 Q. Okay.

11 A. (Dudley) Commissioner Bailey, Staff is  
12 anticipating a bill from --

13 *[Court reporter interruption.]*

14 **BY THE WITNESS:**

15 A. (Dudley) Staff is anticipating a bill from Dr.  
16 Woolridge, who was Staff's consultant on ROE,  
17 of about 25,000.

18 BY CMSR. BAILEY:

19 Q. Okay. And does OCA, do you know?

20 A. (Chattopadhyay) I don't.

21 Q. Okay. On the change to the policy regarding  
22 the underground facilities, will customers who  
23 have installed and been owning and maintaining  
24 those underground facilities to date, will you

1 take ownership of those facilities or just the  
2 ones that are installed after the policy  
3 change?

4 A. (Brouillard) Our intent is to take ownership of  
5 those -- of those new ones going forward. And  
6 we show on our maps and records, at a point in  
7 time, as part of the follow-up activities that  
8 Mr. Mullen referenced, we'd show who owns what  
9 at the point in time when the tariff changes  
10 are made.

11 So, no, it wasn't our intent to take over  
12 ownership of any of the previous services.

13 Q. Don't you think that's going to be really  
14 confusing in the future?

15 A. (Brouillard) Well, that's why we're going to,  
16 you know, we're going to tabulate them on our  
17 maps and records, so, if there is an outage,  
18 we'll know who owns what going forward. That  
19 was one of the complicating factors that we  
20 had, we had discussed how to handle that  
21 particular aspect of the transition. And, you  
22 know, in the aggregate, it was felt that it was  
23 something we could manage going forward,  
24 albeit, you know, with some degree of

1 challenge.

2 Q. That you could manage new installations?

3 A. (Brouillard) Well, the new ones are relatively  
4 easy to manage, because we'll own them going  
5 forward and we'll mark them as such. It's  
6 correct in that the -- you know, the challenge  
7 comes, you know, with the previous history of,  
8 you know, 50 plus years of, you know, of  
9 dealing with those that might, you know, that  
10 might fail on a going-forward basis.

11 Q. So, if one fails on a going-forward basis, and  
12 then has to be replaced, would you replace  
13 it --

14 A. (Brouillard) No.

15 Q. -- and then that customer would be in the new?

16 A. (Brouillard) No. It would be the customer's  
17 responsibility to replace that service. One of  
18 the -- you know, and an option may be, if the  
19 customer did not want to, then we would pick up  
20 the new service -- well, we would pick up the  
21 new service going forward on that and treat  
22 that as a new installation, in essence.

23 Q. So, effectively, if it fails, you're going to  
24 end up with replacing the old one, and then it

1 will be new?

2 A. (Mullen) And, again, this is part of the  
3 discussions that we're going to have in  
4 developing this new policy. Because that  
5 wrinkle, you know, it was a little difficult  
6 because, for some of these existing ones, they  
7 could be direct buried or, you know, it's kind  
8 of hard to know exactly what you're getting  
9 into. So, you know, and it could be that the  
10 customer is responsible for having that dug up  
11 and we could replace it. But that will be some  
12 of the discussions that we have as we try to  
13 finalize this policy by September of this year  
14 with Staff and the OCA, to make sure that  
15 everybody is on the same page related to that.

16 Q. Okay. So, if I'm a customer in a new  
17 development, and the Town requires buried  
18 drops, then what am I, as a customer,  
19 responsible for, if there's no service there  
20 yet, a new service?

21 A. (Brouillard) Right. If it's a new service,  
22 then the customer would not be responsible for  
23 any of the -- any of the underground facilities  
24 that are being installed, albeit the provisions

1 of the tariffs and the policies would apply to  
2 the developer putting in the development and to  
3 the customer, you know, at -- requesting the  
4 service. But we would put that service in as a  
5 new service, and we would own it and we would  
6 maintain it going forward.

7 Q. Okay.

8 A. (Mullen) But, to the extent that, say, I build  
9 a house, and I opt, on my own I want to have  
10 underground service, then I would be  
11 responsible for the excess cost of that service  
12 as compared to an overhead service. And I  
13 believe that's consistent with what the policy  
14 of other electric utilities in the state are.

15 Q. Sure. Yes. On the -- sorry, going back to the  
16 metrics. You said that the one requirement is  
17 80 percent of calls have to be answered in 20  
18 seconds. What was your performance for that  
19 metric in 2016?

20 A. (Mullen) We've been hitting that metric.

21 Q. Okay. Have you been hitting the other two that  
22 you may have to pay a penalty on?

23 A. (Mullen) The bills on hold is not an existing  
24 metric. So, that's new.



1 Q. Okay.

2 A. (Mullen) And the customer satisfaction, I  
3 believe I mentioned that the results of the  
4 last was 79 percent.

5 Q. Okay. I think this is my last question. But  
6 about the LED tariff, is the point of that to  
7 allow municipalities to do their own  
8 installation of LED street lighting, and then  
9 you'll serve -- I mean, are they prohibited  
10 from installing LED street lighting now?

11 A. (Mullen) I believe the answer to that is "yes",  
12 because, typically, you don't want to have  
13 anybody in particular just going out and  
14 working on by high-voltage lines. So, we need  
15 to have a policy in place and so there's some  
16 control over who does what, where, and what  
17 contractors they're using.

18 Q. Okay. So, this tariff provision would allow  
19 municipalities to hire a contractor that you  
20 are okay with to install LED lighting, and then  
21 they would pay whatever tariffed rate applies?

22 A. (Mullen) Yes. And, again, this is all subject  
23 to further discussion. But that is the intent,  
24 is to try to allow for some flexibility here.

1 Again, certain municipalities may have certain  
2 abilities, certain requirements that they want  
3 to do, and we want to try to work with the  
4 municipalities to come up with something in  
5 accordance with -- also working with Staff to  
6 work on something that works for everybody.

7 CMSR. BAILEY: Okay. I think that's  
8 all I have. Thank you.

9 CHAIRMAN HONIGBERG: Most of my  
10 questions have been answered. I have a couple  
11 of questions about the customer service  
12 provisions.

13 BY CHAIRMAN HONIGBERG:

14 Q. Are the potential penalties, set forth in  
15 Section K, are those cumulative, so the Company  
16 could be subject to three separate \$1.00 dollar  
17 penalties?

18 A. (Mullen) Each metric is on its own. So, each  
19 is individual. It could be three separate.

20 Q. Ms. Noonan, this, I think, is for you. Are you  
21 satisfied that the Company has sufficient  
22 commitment, both monetarily and  
23 psychologically, to improving its customer  
24 service?

1 A. (Noonan) Yes.

2 Q. Thank you for that simple answer.

3 A. (Noonan) You're welcome.

4 CHAIRMAN HONIGBERG: That's all I  
5 had.

6 Do any of the counsel or Mr. Below  
7 have further questions for the witnesses?

8 Mr. Kreis.

9 MR. KREIS: Mr. Chairman, I'm not  
10 sure I have any further questions, but I do  
11 want to clarify something that arose during the  
12 colloquy between Commissioner Bailey and Mr.  
13 Mullen about rate case expenses. My  
14 understanding about the Office of the Consumer  
15 Advocate is that our costs, in a proceeding  
16 like this, including the cost of the outside  
17 consultant we used as one of our witnesses, are  
18 recovered through our regular budget, which are  
19 then assessed routinely to all of the  
20 utilities.

21 I'm not aware of any. We do have a  
22 provision in our statute that allows us to go  
23 out and sign contracts with outside consultants  
24 and then assess them specially to utilities,

1 but only if we get the Joint Fiscal Committee  
2 of the Legislature to approve that. We haven't  
3 done that in this case.

4 So, as far as I know, there are no  
5 plans by the OCA to send Liberty any bills for  
6 any consultants that we may have used in this  
7 case.

8 I will say, by way of clarity,  
9 though, that we do intend to send the utilities  
10 bills in connection with the consultants we  
11 used in the net metering docket. And there are  
12 provisions in the Unitil Settlement Agreement  
13 that talk about recovery of costs from the net  
14 metering and grid mod. proceedings.

15 There are no provisions about those  
16 costs in this Settlement Agreement. And, so,  
17 my position is that to the extent we have costs  
18 that would be recovered specially from  
19 utilities in connection with other proceedings,  
20 that would have to be handled in some other  
21 scenario other than in this case, in this  
22 Settlement Agreement.

23 I don't know if that's obvious or  
24 not. But, since it did come up in the

1 conversation that Commissioner Bailey had with  
2 the witnesses, I wanted to make sure that I  
3 made clear that that is my understanding of how  
4 that works here.

5 CHAIRMAN HONIGBERG: I guess I'd ask,  
6 does anyone have a different understanding?  
7 And, if so, does it need to get resolved today  
8 or is it just a thing?

9 Mr. Sheehan.

10 MR. SHEEHAN: I don't need to resolve  
11 it.

12 MR. DEXTER: Staff does not have a  
13 different understanding. We understand it the  
14 way Mr. Kreis outlined it.

15 CHAIRMAN HONIGBERG: Okay. Thank  
16 you.

17 Mr. Sheehan, you look like you wanted  
18 to say something or add something?

19 MR. SHEEHAN: I was going to say "I  
20 have no further questions."

21 CHAIRMAN HONIGBERG: Oh. That's  
22 good.

23 Is there anything then we need to do  
24 before allowing the parties to sum up? You've

1 already dealt with the exhibits, we don't need  
2 to do anything with those.

3 *[No verbal response.]*

4 CHAIRMAN HONIGBERG: All right. Why  
5 don't we have the panel stay where it is. And  
6 we'll go in order, Mr. Below, Mr. Kreis, Mr.  
7 Dexter, then Mr. Sheehan.

8 MR. BELOW: The City of Lebanon  
9 supports the Settlement Agreement. We  
10 appreciate the Liberty Utilities and Staff  
11 working with the City to accommodate a range of  
12 possibilities with regard to LED installations.  
13 The City currently has about 840 or 850  
14 luminaires that it pays Liberty Utilities under  
15 existing rate schedules to mostly high pressure  
16 sodium, and we are interested in converting all  
17 those to LED.

18 I would just note that, in recent  
19 years, there's been some significant innovation  
20 with regard to street lighting. GE, for  
21 instance, did some development of what they  
22 call "Smart Street Lighting", which they have  
23 now fully commercialized, which, for instance,  
24 offers the possibility of equipping the street

1 lights with a mesh network and built-in  
2 revenue-grade metering capability, such that  
3 you could have sort of almost infinite dimming  
4 capabilities. So, you could program some or  
5 all street lights to dim part of the way  
6 through the nights at different times and  
7 reflect that in your actual energy use. So --  
8 and maybe can do a variety of other services  
9 that might be of interest to a municipality.

10 So, that is the kind of thing we'd  
11 like to explore with the Company, and perhaps  
12 bring back to Staff and the Commission for a  
13 future consideration. Thank you.

14 CHAIRMAN HONIGBERG: Mr. Kreis.

15 MR. KREIS: Thank you, Mr. Chairman.  
16 You know, this case puts me in the mind of  
17 something that Mark Twain said once. He said  
18 "When I was a boy of 14, my father was so  
19 ignorant I could hardly stand to have the old  
20 man around. When I got to be 21, I was  
21 astonished at how much the old man had learned  
22 in seven years."

23 Similarly, it's remarkable how much  
24 this utility has learned over the course of

1           this rate case, when you consider the  
2           difference between the reasonable terms in the  
3           Settlement Agreement, versus the original  
4           proposal the Company filed back at the end of  
5           the April, and, as the Commission will recall,  
6           the highly contentious nature of the temporary  
7           rate phase of this proceeding.

8                         Now, I know that's sort of a glib way  
9           of characterizing the way this case went, but  
10          it is true that this rate case has gone through  
11          quite an odyssey. There were some serious  
12          issues here that were hotly contested,  
13          discussed over endless hours, tons of  
14          discovery. And what we ended up here, I think,  
15          is a very reasonable resolution that reflects  
16          an acknowledgement of some of the special  
17          problems that this Company has had since it  
18          took over from National Grid, and the need to  
19          be vigilant about addressing them in the  
20          future, with respect to the Company's capital  
21          expenditures and its commitment to reliability.

22                         I am very respectful of all the work  
23          that the Staff team put in on this case. They  
24          did a huge amount of very heavy lifting to get



1 us where we are today. And I think that the  
2 public has been well served by their efforts.

3 The result of all of this are rates  
4 that we are confident are just and reasonable,  
5 and we therefore urge the Commission to accept  
6 the Settlement Agreement as it has been  
7 proposed by the Parties.

8 CHAIRMAN HONIGBERG: Thank you, Mr.  
9 Kreis. I think we'll reserve for another day a  
10 discussion of who was Mark Twain and who was  
11 his old man in your analogy.

12 MR. KREIS: I deliberately left that  
13 vague.

14 CHAIRMAN HONIGBERG: Mr. Dexter.

15 MR. DEXTER: Thank you, Mr. Chairman.  
16 Staff, too, urges adoption of the Settlement.  
17 Both of our witnesses have testified that they  
18 believe the results are just and reasonable.  
19 And, on the basis of that, we do recommend that  
20 the Commission approve the Settlement as filed.

21 I appreciate the OCA's kind words  
22 about Staff's efforts in this case. And I  
23 would likewise like to acknowledge the amount  
24 of effort that was put in by the Electric

1 Division and the Consumer Services and External  
2 Affairs Division. Thank you.

3 CHAIRMAN HONIGBERG: Thank you, Mr.  
4 Dexter. Mr. Sheehan.

5 MR. SHEEHAN: The Mark Twain quote I  
6 live by is "It's better to have people think  
7 you're a fool and remain silent than to open  
8 your mouth and remove all doubt." So, with  
9 that, I will be brief. Though, I think I  
10 murdered the quote.

11 The Commission's job, when reviewing  
12 a settlement agreement, is to look beneath its  
13 terms or behind its terms and determine whether  
14 the net result is a just and reasonable rate.  
15 And, as you've heard from all the counsel and  
16 from all the witnesses, this was a contested  
17 case, and sometimes the best results come out  
18 of hotly contested cases, where we push each  
19 other through the process. I think that's what  
20 happened here. And I do give credit to all  
21 involved. Although hotly contested, it was  
22 always done civilly and with good humor, and  
23 there were lots of laughs in this room as we  
24 were figuratively beating each other over the

1 head.

2 So, I compliment everyone on the way  
3 this came out at the end. And we urge the  
4 Commission to approve the Settlement Agreement  
5 as filed. Thank you.

6 CHAIRMAN HONIGBERG: Thank you all.  
7 We appreciate all the hard work that everybody  
8 put into this. We can see from the change from  
9 the original filings, and the roughly 14 inches  
10 of papers that get boiled down to a 1-inch  
11 settlement, how difficult that can be.

12 So, we'll take this matter under  
13 advisement and issue an order as quickly as we  
14 can.

15 CMSR. BAILEY: Thank you.

16 ***(Whereupon the hearing was***  
17 ***adjourned at 11:18 a.m.)***

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